

# Colorado Department of Public Health and Environment

# **OPERATING PERMIT**

Colorado Springs Utilities – George Birdsall Power Plant

First Issued: June 5, 1997

# AIR POLLUTION CONTROL DIVISION COLORADO OPERATING PERMIT

FACILITY NAME: George Birdsall OPERATING PERMIT NUMBER

Power Plant

FACILITY ID: 0410003

RENEWED: November 1, 2009 EXPIRATION DATE: November 1, 2014

MODIFICATIONS: See Appendix F of Permit

Issued in accordance with the provisions of Colorado Air Pollution Prevention and Control Act, 25-7-101 et seq. and applicable rules and regulations.

95OPEP007

ISSUED TO: PLANT SITE LOCATION:

Colorado Springs Utilities George Birdsall Power Plant

P.O. Box 1103, Mail Code 0940 213 Nichols Blvd.

Colorado Springs, CO 80947-0940 Colorado Springs, CO 80907

INFORMATION RELIED UPON

Operating Permit Renewal Application Received: March 31, 2006

And Additional Information Received:

Nature of Business: Electric Generation

Primary SIC: 4911

RESPONSIBLE OFFICIAL FACILITY CONTACT PERSON

Name: Jerome A. Forte Jr. Name: Kevin Weiner

Title: Chief Executive Officer Title: Environmental Specialist

Phone: 719-668-8009 Phone: 719-668-8687

SUBMITTAL DEADLINES -

Semi-Annual Monitoring Period: November 1 - April 30; May 1 - October 31

Semi-Annual Monitoring Report: June 1, 2010 and December 1, 2010 and subsequent years

Annual Compliance Period: November 1 - October 31

Annual Compliance Certification: December 1, 2010 and subsequent years

Note that the Semi-Annual Monitoring Reports and Annual Compliance Certifications must be received at the Division office by 5:00 p.m. on the due date. Postmarked dates will not be accepted for the

purposes of determining the timely receipt of those reports/certifications.

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## **SECTION I - General Activities and Summary**

#### 1. Permitted Activities

1.1 This facility, located at 213 Nichols Boulevard in Colorado Springs, CO, consists of three steam driven electrical generating units and the associated equipment. Two of the steam generator/turbine units are rated at 18.5 megawatts gross turbine output and the third steam generator/turbine unit is rated at 24 megawatts gross turbine output. The facility's boilers are currently operated in response to peak electrical demands. Thus, in recent years, the facility's boilers have not operated continuously during the year. The steam generators fire natural gas, No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil. The fuel oil or fuel oil mixtures are used as backup fuels.

The area in which the plant operates is classified as attainment/maintenance for carbon monoxide (CO), and attainment for all other criteria pollutants.

There are no affected states within 50 miles of the plant. There are no Federal Class I designated areas within 100 kilometers of the facility. Florissant Fossil Beds National Monument is a Federal land area within 100 kilometers of the facility. Florissant Fossil Beds has been designated by the State to have the same sulfur dioxide increment as a Federal Class I area.

- 1.2 Until such time as this permit expires or is modified or revoked, the permittee is allowed to discharge air pollutants from this facility in accordance with the requirements, limitations, and conditions of this permit.
- 1.3 The Operating Permit incorporates the applicable requirements contained in the underlying construction permits, and does not affect those applicable requirements, except as modified during review of the application or as modified subsequent to permit issuance using the modification procedures found in Regulation No. 3, Part C. These Part C procedures meet all applicable substantive New Source Review requirements of Part B. Any revisions made using the provisions of Regulation No. 3, Part C shall become new applicable requirements for purposes of this Operating Permit and shall survive reissuance. This permit incorporates the applicable requirements (except as noted in Section II) from the following construction permits:

No Colorado Construction Permits were incorporated into this Operating Permit.

- All conditions in this permit are enforceable by US Environmental Protection Agency, Colorado Air Pollution Control Division (hereinafter Division) and its agents, and citizens unless otherwise specified. **State-only enforceable conditions are:** Permit Condition Number(s): Section IV Conditions 3.d & 3.g (last paragraph), 14 & 18 (as noted).
- 1.5 All information gathered pursuant to the requirements of this permit is subject to the Recordkeeping and Reporting requirements listed under Condition 22 of the General Conditions in Section IV of this permit. Either electronic or hard copy records are acceptable.

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### 2. Alternative Operating Scenarios

2.1 The permittee shall be allowed to make the following changes to its method of operation without applying for a revision of this permit.

#### 2.1.1 Spent Boiler Tube Cleaning Waste Disposal

- 2.1.1.1 Disposal of the spent boiler tube cleaning materials may be accomplished by injection into one of the generating turbine boilers that is not in a startup procedure during waste disposal. The auxiliary boiler shall not be used for the disposal of any such materials.
- 2.1.1.2 The boiler/turbine set selected shall be at operating temperature and engaged in electrical generation.
- 2.1.1.3 At least one Method 9 observation of opacity by a certified observer, using Division approved forms, shall be performed on the stack of the boiler being used for the disposal, during the disposal process. All opacity observations shall be performed by an observer with a current and valid certification. A clear and readable copy of the observer's certificate shall be submitted with the copies of the observations.
- 2.1.1.4 The Division shall be provided with a signed, written report of the estimated total amount of both solid and liquid materials destroyed. The report shall also identify the boiler used for the disposal and shall include an estimate of the quantity of potential air pollutants contained in the spent material destroyed, the start and completion dates and the amount of time required for the destruction activity. A copy of the record of the Method 9 observation shall be included with the written report. The report shall be submitted with the next fuel analysis report submitted to the Division.

#### 3. Prevention of Significant Deterioration

- 3.1 This facility is located in an Area classified as attainment/maintenance for carbon monoxide (CO). Under that classification, all SIP-approved requirements for CO will continue to apply in order to prevent backsliding under the provisions of Section 110(l) of the Federal Clean Air Act. The facility is categorized as a major stationary source (Potential to Emit ≥ 250 Tons/Year for SO<sub>2</sub>, CO, and NO<sub>x</sub>). Future modifications at this facility resulting in a significant net emissions increase (see Reg 3, Part D, Sections II.A.26 and 42) for any pollutant as listed in Regulation No. 3, Part D, Section II.A.42 or a modification which is major by itself (i.e. a Potential to Emit of ≥ 250 TPY of any pollutant listed in Regulation No. 3, Part D, Section II.A.42) may result in the application of the PSD review requirements.
- 3.2 There are no other Operating Permits associated with this facility for the purposes of determining the applicability of the PSD regulations.

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#### 4. **Accidental Release Prevention Program (112(r))**

Based upon the information provided by the applicant, this facility is not subject to the 4.1 provisions of the Accidental Release Prevention Program (Section 112(r) of the Federal Clean Air Act).

#### 5. **Compliance Assurance Monitoring (CAM)**

5.1 The following emission points at this facility use a control device to achieve compliance with an emission limitation or standard to which they are subject and have pre-control emissions that exceed or are equivalent to the major source threshold. They are therefore subject to the provisions of the CAM program as set forth in 40 CFR Part 64, as adopted by reference in Colorado Regulation No. 3, Part C, Section XIV:

None

#### **Summary of Emission Units** 6.

6.1 The emissions units regulated by this permit are the following:

AIRS Point Number	Emission Unit Number	Description	Size	Construction Permit			
		Boilers					
001	B001	Springfield Model 516A Front fired dry bottom boiler firing natural gas with No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil as backup fuels	216 MMBtu/Hr	Grandfathered			
002	В002	Springfield Model 516A Front fired dry bottom boiler firing natural gas with No.2 distillate, and a mixture of No. 1 and No. 2 distillate oil as backup fuels	216 MMBtu/Hr	Grandfathered			
003	B003	Springfield Model 55040 Front fired dry bottom boiler firing natural gas with No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil as backup fuels	299 MMBtu/Hr	Grandfathered			
007	B004	Superior Model 5-5-1276 Serial Number 7358 heating boiler firing natural gas with No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil	10.5 MMBtu/Hr	Grandfathered			
	Cooling Towers						
006	P001	J.F. Pritchard Model No. 2436FNRT116 cooling tower	16,500 gpm	Grandfathered			
005	P002	J.F. Pritchard Model No. 24E42FNRT117 cooling tower	16,500 gpm	Grandfathered			
004	P003	Santa Fe Tank Nd Tower Model 4SF54CD(2)-18.4-36X54 cooling tower	22,000 gpm	Grandfathered			

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## **SECTION II - Specific Permit Terms**

#### 1. Three Boilers, Natural Gas Fired.

B001 – 216 MMBtu/hr Springfield 516A Boiler (AIRS# 001)

B002 – 216 MMBtu/hr Springfield 516A Boiler (AIRS# 001)

B003 – 299 MMBtu/hr Springfield 55040 Boiler (AIRS# 001)

Parameter	Permit	Limitations		Compliance	Monito	oring
	Condition Number	Short Term	Long Term	Emission Factor	Method	Interval
PM	1.1			7.6 lb/MMSCF	Record keeping and calculation	Annual
$PM_{10}$				7.6 lb/MMSCF		
$SO_2$				0.6 lb/MMSCF		
$NO_X$				280 lb/MMSCF		
VOC				5.5 lb/MMSCF		
СО				84 lb/MMSCF		
Fuel Consumption	1.2				Record keeping	Monthly
PM from Fuel Burning Equipment	1.3	0.5(FI) <sup>-0.26</sup>	lb/MMBtu		Record keeping and calculation	One-time demonstration
Heat Content (BTU Value)	1.4				Test results, invoice, or certificate of quality value	As needed
Opacity – Applies to Each Unit	1.5	Not to Ex	ceed 20%		Fuel use – Natural Gas	
	1.6	For certain opera Not to Ex	tional activities – ceed 30%			

1.1 Annual emissions of the pollutants listed in Summary Table 1 above shall be calculated for each boiler using the emission factors listed. Records of the annual emissions calculations shall be kept on site and maintained for Division review upon request. The emission factors may be adjusted by the ratio of actual heating value (as measured in accordance with Condition 1.4) to 1020 BTU/scf, as stated in AP-42 Section 1.4, Table 1.4-2, footnote a.

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- 1.2 Fuel consumption shall be measured so that emission calculations can be performed. Records of fuel measurements and fuel consumption totals shall be kept on site and maintained for Division review upon request.
  - The terms and conditions of this permit are based on the boilers burning natural gas, No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil. The use of any other fuel may require the permit to be re-opened prior to any use of the fuel. For this permit, fuel oil shall be defined to be No. 2 distillate or a mixture of No. 1 and No. 2 distillate oil. The Annual Compliance Certification shall include a statement as to the continued use of pipeline quality natural gas.
- Particulate Matter (PM) emissions from each boiler shall not exceed the limitation calculated by use of the following equation:  $PE = 0.5(FI)^{-0.26}$  (Reference: Regulation No. 1, §III.A.1.b), where 1.3 PE = Particulate Emissions in pounds per million Btu heat input and FI = Fuel Input in Million Btu (MMBtu) per hour (Hr).
  - In the absence of credible evidence to the contrary, compliance with the emission standard for natural gas combustion may be demonstrated by maintaining a record of a calculation demonstrating the combination of the emission factor and fuel heat content precludes noncompliance. A copy of the calculation shall be made available for Division review upon request.
- 1.4 The natural gas heat content may be obtained from the vendor delivery invoices or certificates of quality for each purchase, or actual fuel sampling and testing. The invoices, certificates of quality, or copies of the test results shall be maintained and made available to the Division upon request. The heat content reported and used for calculations shall be the most recent value from the vendor receipts and any permittee gas testing during the reporting period.
- Except as provided in Condition 1.6 below, no owner or operator of a source shall allow or cause 1.5 the emission into the atmosphere of any air pollutant which is in excess of 20% opacity. (Colorado Regulation No. 1, II.A.1).
  - The annual compliance certification shall include a statement that only pipeline quality natural gas was used for natural gas fuel. In the absence of credible evidence to the contrary, compliance with the limit shall be presumed whenever natural gas is used alone as fuel.
- 1.6 No owner or operator of a source shall allow or cause to be emitted into the atmosphere any air pollutant resulting from the building of a new fire, cleaning of fire boxes, soot blowing, start-up, any process modification, or adjustment or occasional cleaning of control equipment, which is in excess of 30% opacity for a period or periods aggregating more than six (6) minutes in any sixty (60) consecutive minutes (Colorado Regulation No. 1, Section II.A.4).

The annual compliance certification shall include a statement that only pipeline quality natural gas was used for natural gas fuel. In the absence of credible evidence to the contrary, compliance with the limit shall be presumed whenever natural gas is used alone as fuel.

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## 2. Three Boilers, Fuel Oil Fired.

B001 – 216 MMBtu/hr Springfield 516A Boiler (AIRS# 001)

B002 – 216 MMBtu/hr Springfield 516A Boiler (AIRS# 001)

B003 – 299 MMBtu/hr Springfield 55040 Boiler (AIRS# 001)

Parameter	Permit	Limitations		Compliance	Monito	Monitoring	
	Condition Number	Short Term	Long Term	Emission Factor	Method	Interval	
PM	2.1			3.3 lb/Mgal	Record keeping and calculation	Annual	
PM <sub>10</sub>				2.3 lb/Mgal			
$SO_2$				142S lb/Mgal*			
$NO_X$				24 lb/Mgal			
VOC				0.2 lb/Mgal			
СО				5 lb/Mgal			
Fuel Consumption	2.2				Record keeping	Monthly	
PM from Fuel Burning Equipment	2.3	0.5(FI) <sup>-0.26</sup>	lb/MMBtu		Record keeping and calculation	One-time demonstration	
SO <sub>2</sub> Emissions	2.4	1.5 lb SO <sub>2</sub>	per MMBtu		Record keeping and calculation	As needed.	
B003: Fuel Sampling Plan	2.5				Sampling, record keeping and reporting	Each calendar half when fuel oil is used	
Opacity – Applies to Each Unit	2.6	Not to Ex	ceed 20%		Method 9	Annual + additional if boiler exceeds	
	2.7		tional activities – aceed 30%			250 hr/yr	
Operating Hours	2.8				Record keeping	Monthly	
- TD1 C 1	"G" 61	16 6.	1 6 1 11	1:			

<sup>\*</sup> The fuel parameter "S" refers to the sulfur content of the fuel oil expressed in terms of percent weight.

2.1 Annual emissions of the pollutants listed in Summary Table 2 above shall be calculated for each boiler using the emission factors listed. Records of the annual emissions calculations shall be kept on site and maintained for Division review upon request.

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- 2.2 Fuel consumption shall be measured so that emission calculations can be performed. Records of fuel measurements and fuel consumption totals shall be kept on site and maintained for Division review upon request.
  - The terms and conditions of this permit are based on the boilers burning natural gas, No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil. The use of any other fuel may require the permit to be re-opened prior to any use of the fuel. For this permit, fuel oil shall be defined to be No. 2 distillate or a mixture of No. 1 and No. 2 distillate oil. No. 2 distillate oil is ASTM Grade 2 distillate oil as defined by ASTM D396-78. No. 1 distillate oil is ASTM Grade 1 distillate oil as defined by ASTM D396-78.
- Particulate Matter (PM) emissions from each boiler shall not exceed the limitation calculated by use of the following equation:  $PE = 0.5(FI)^{-0.26}$  (Reference: Regulation No. 1, §III.A.1.b), where PE = Particulate Emissions in pounds per million Btu heat input and FI = Fuel Input in Million Btu (MMBtu) per hour (Hr).
  - In the absence of credible evidence to the contrary, compliance with the emission standard for distillate fuel combustion may be demonstrated by maintaining a record of a calculation demonstrating the combination of the emission factor and the fuel heat content precludes non-compliance. A copy of the calculation shall be made available for Division review upon request.
- 2.4 Existing oil-fired operations shall not emit sulfur dioxide in excess of 1.5 pounds of sulfur dioxide per million BTU of heating input from each boiler (Reference: Regulation No. 1, VI.A.3.b.(i)). Sulfur dioxide emissions are dependent on the sulfur content of the fuel oil. The distillate sulfur content shall not exceed 0.5%.
  - In the absence of credible evidence to the contrary, compliance with the emission standard for distillate fuel combustion may be demonstrated by maintaining a record of a calculation demonstrating the combination of the emission factor and fuel heat content precludes non-compliance. A copy of the calculation shall be made available for Division review upon request.
- 2.5 A Division approved sampling plan shall be developed and implemented for determining the amount of sulfur in the fuel in order to calculate sulfur dioxide emissions on any fossil fuel fired steam generator of a total rated capacity of or greater than 250 million BTU per hour heat input (Reference: Regulation No. 1, IV.B.2). The Division approved sampling plan for B003 shall be followed.
  - The owner or operator of a facility utilizing fuel sampling as an alternative to continuous emission monitoring shall report fuel analysis data as specified in the sampling plan to the Division within 30 days following the end of each calendar half in a format prescribed by the Division. The purpose of such report shall be to disclose emissions that would exceed SO<sub>2</sub> emission standards (Reference: Regulation No. 1, IV.I).

The following values were used by the Division: No. 2 distillate oil – Heat Content = 140,300 Btu/gal; Sulfur Content = 0.5%.

2.6 Except as provided in Condition 2.7 below, no owner or operator of a source shall allow or cause the emission into the atmosphere of any air pollutant which is in excess of 20% opacity. (Colorado Regulation No. 1, II.A.1).

When burning fuel oils, compliance with this standard shall be monitored by conducting emission observations in accordance with EPA Method 9. One Method 9 reading shall be conducted on each boiler on a calendar year basis. A second Method 9 reading shall be conducted if any boiler is operated more than 250 hours in any calendar year period, while burning fuel oil. If two opacity readings are required, they must be conducted at least thirty days apart, or the boiler must operate at least 250 hours between readings, unless approved in advance by the Division. Results of Method 9 readings and a copy of the certified Method 9 reader's certification shall be made available to the Division upon request.

If any of the opacity observations exceed the applicable standard, additional observations must be performed. Subject to the provisions of §25-7-123.1, C.R.S., and in the absence of credible evidence to the contrary, exceedance of the limit shall be considered to exist from the time a Method 9 reading is taken that shows an exceedance of the opacity limit until a Method 9 reading is taken that shows the opacity is less than the opacity limit.

Visible emissions observations are not required for any calendar year period where no fuel oils have been burned.

2.7 No owner or operator of a source shall allow or cause to be emitted into the atmosphere any air pollutant resulting from the building of a new fire, cleaning of fire boxes, soot blowing, start-up, any process modification, or adjustment or occasional cleaning of control equipment, which is in excess of 30% opacity for a period or periods aggregating more than six (6) minutes in any sixty (60) consecutive minutes (Colorado Regulation No. 1, Section II.A.4).

When burning fuel oils, compliance with this standard shall be monitored by conducting emission observations in accordance with EPA Method 9. One Method 9 reading shall be conducted on each boiler on a calendar year basis and shall be taken during commencement of one of the above specified activities, and every 24 hours thereafter during the activity. Results of Method 9 readings and a copy of the certified Method 9 reader's certification shall be made available to the Division upon request.

Visible emissions observations are not required for any calendar year period where no fuel oils have been burned, or if no specific activities identified in Condition 2.7 have occurred.

2.8 Total operating hours while burning fuel oil for each boiler shall be recorded on a monthly basis.

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## 3. B004 – 10.5 MMBtu/hr Boiler, Superior Model 5-5-1276, Natural Gas Fired (AIRS# 007).

Parameter			Compliance	Monito	oring
	Condition Number	Short Term Long Term	Emission Factor	Method	Interval
PM	3.1		7.6 lb/MMSCF	Record keeping and calculation	Annual
PM <sub>10</sub>			7.6 lb/MMSCF		
$SO_2$			0.6 lb/MMSCF		
NO <sub>X</sub>			100 lb/MMSCF		
VOC			5.5 lb/MMSCF		
СО	_		84 lb/MMSCF		
Fuel Consumption	3.2			Record keeping	Monthly
PM from Fuel Burning Equipment	3.3	0.5(FI) <sup>-0.26</sup> lb/MMBtu		Record keeping and calculation	One-time demonstration
Heat Content (BTU Value)	3.4			Test results, invoice, or certificate of quality value	As needed
Opacity	3.5	Not to Exceed 20%		Fuel use – Natural Gas	
	3.6	For certain operational activities – Not to Exceed 30%			

- 3.1 Annual emissions of the pollutants listed in Summary Table 3 above shall be calculated for the boiler using the emission factors listed. Records of the annual emissions calculations shall be kept on site and maintained for Division review upon request. The emission factors may be adjusted by the ratio of actual heating value (as measured in accordance with Condition 1.4) to 1020 BTU/scf, as stated in AP-42 Section 1.4, Table 1.4-2, footnote a.
- 3.2 Fuel consumption shall be measured so that emission calculations can be performed. Records of fuel measurements and fuel consumption totals shall be kept on site and maintained for Division review upon request.

The terms and conditions of this permit are based on the boiler burning natural gas, No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil. The use of any other fuel may require the permit to be re-opened prior to any use of the fuel. For this permit, fuel oil shall be defined

- to be No. 2 distillate or a mixture of No. 1 and No. 2 distillate oil. The Annual Compliance Certification shall include a statement as to the continued use of pipeline quality natural gas.
- 3.3 Particulate Matter (PM) emissions from the boiler shall not exceed the limitation calculated by use of the following equation: PE = 0.5(FI)<sup>-0.26</sup> (Reference: Regulation No. 1, §III.A.1.b), where PE = Particulate Emissions in pounds per million Btu heat input and FI = Fuel Input in Million Btu (MMBtu) per hour (Hr).
  - In the absence of credible evidence to the contrary, compliance with the emission standard for natural gas combustion may be demonstrated by maintaining a record of a calculation demonstrating the combination of the emission factor and fuel heat content precludes noncompliance. A copy of the calculation shall be made available for Division review upon request.
- 3.4 The natural gas heat content may be obtained from the vendor delivery invoices or certificates of quality for each purchase, or actual fuel sampling and testing. The invoices, certificates of quality, or copies of the test results shall be maintained and made available to the Division upon request. The heat content reported and used for calculations shall be the most recent value from the vendor receipts and any permittee gas testing during the reporting period.
- 3.5 Except as provided in Condition 3.6 below, no owner or operator of a source shall allow or cause the emission into the atmosphere of any air pollutant which is in excess of 20% opacity. (Colorado Regulation No. 1, II.A.1).
  - The annual compliance certification shall include a statement that only pipeline quality natural gas was used for natural gas fuel. In the absence of credible evidence to the contrary, compliance with the limit shall be presumed whenever natural gas is used alone as fuel.
- 3.6 No owner or operator of a source shall allow or cause to be emitted into the atmosphere any air pollutant resulting from the building of a new fire, cleaning of fire boxes, soot blowing, start-up, any process modification, or adjustment or occasional cleaning of control equipment, which is in excess of 30% opacity for a period or periods aggregating more than six (6) minutes in any sixty (60) consecutive minutes (Colorado Regulation No. 1, Section II.A.4).
  - The annual compliance certification shall include a statement that only pipeline quality natural gas was used for natural gas fuel. In the absence of credible evidence to the contrary, compliance with the limit shall be presumed whenever natural gas is used alone as fuel.

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#### 4. B004 – 10.5 MMBtu/hr Boiler, Superior Model 5-5-1276, Fuel Oil Fired (AIRS# 007).

Parameter	Permit	Limitations		Compliance	Monitoring		
	Condition Number	Short Term	Long Term	Emission Factor	Method	Interval	
PM	4.1			3.3 lb/Mgal	Record keeping and calculation	Annual	
$PM_{10}$				2.3 lb/Mgal			
$SO_2$				142S lb/Mgal*			
$NO_X$				20 lb/Mgal			
VOC				0.2 lb/Mgal			
СО				5 lb/Mgal			
Fuel Consumption	4.2				Record keeping	Monthly	
PM from Fuel Burning Equipment	4.3	0.5(FI) <sup>-0.26</sup>	lb/MMBtu		Record keeping and calculation	One-time demonstration	
SO <sub>2</sub> Emissions	4.4	1.5 lb SO <sub>2 I</sub>	per MMBtu		Record keeping and calculation	As needed.	
Fuel Sampling Plan	4.5				See Cond	ition 2.5	
Opacity	4.6	Not to Ex	ceed 20%		Method 9	Annual + additional if boiler exceeds	
	4.7	For certain opera Not to Ex				250 hr/yr	
Hours of Operation	4.8				Record keeping	Monthly	

<sup>\*</sup> The fuel parameter "S" refers to the sulfur content of the fuel oil expressed in terms of percent weight.

- 4.1 Annual emissions of the pollutants listed in Summary Table 4 above shall be calculated for the boiler using the emission factors listed. Records of the annual emissions calculations shall be kept on site and maintained for Division review upon request.
- 4.2 Fuel consumption shall be measured so that emission calculations can be performed. Records of fuel measurements and fuel consumption totals shall be kept on site and maintained for Division review upon request.

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The terms and conditions of this permit are based on the boiler burning natural gas, No. 2 distillate, and a mixture of No. 1 and No. 2 distillate oil. The use of any other fuel may require the permit to be re-opened prior to any use of the fuel. For this permit, fuel oil shall be defined to be No. 2 distillate or a mixture of No. 1 and No. 2 distillate oil. No. 2 distillate oil is ASTM Grade 2 distillate oil as defined by ASTM D396-78. No. 1 distillate oil is ASTM Grade 1 distillate oil as defined by ASTM D396-78.

Particulate Matter (PM) emissions from the boiler shall not exceed the limitation calculated by use of the following equation:  $PE = 0.5(FI)^{-0.26}$  (Reference: Regulation No. 1, §III.A.1.b), where 4.3 PE = Particulate Emissions in pounds per million Btu heat input and FI = Fuel Input in Million Btu (MMBtu) per hour (Hr).

In the absence of credible evidence to the contrary, compliance with the emission standard for distillate fuel combustion may be demonstrated by maintaining a record of a calculation demonstrating the combination of the emission factor and the fuel heat content precludes noncompliance. A copy of the calculation shall be made available for the Division review upon request.

4.4 Existing oil-fired operations shall not emit sulfur dioxide in excess of 1.5 pounds of sulfur dioxide per million BTU of heating input (Reference: Regulation No. 1, VI.A.3.b.(i)). Sulfur dioxide emissions are dependent on the sulfur content of the fuel oil. The distillate sulfur content shall not exceed 0.5%.

In the absence of credible evidence to the contrary, compliance with the emission standard for distillate fuel combustion may be demonstrated by maintaining a record of a calculation demonstrating the combination of the emission factor and fuel heat content precludes noncompliance. A copy of the calculation shall be made available for Division review upon request.

4.5 Fuel sampling shall be conducted as required under Section II, Condition 2.5.

The following values were used by the Division: No. 2 distillate oil – Heat Content = 136,000 Btu/gal; Sulfur Content = 0.5%.

Except as provided in Condition 4.7 below, no owner or operator of a source shall allow or cause 4.6 the emission into the atmosphere of any air pollutant which is in excess of 20% opacity. (Colorado Regulation No. 1, II.A.1).

When burning fuel oils, compliance with this standard shall be monitored by conducting emission observations in accordance with EPA Method 9. One Method 9 reading shall be conducted on a calendar year basis. A second Method 9 reading shall be conducted if the boiler is operated more than 250 hours in any calendar year period while burning fuel oil. If two opacity readings are required, they must be conducted at least thirty days apart, or the boiler must operate at least 250 hours between readings, unless approved in advance by the Division. Results of Method 9 readings and a copy of the certified Method 9 reader's certification shall be made available to the Division upon request.

Operating Permit Number: 95OPEP007 First Issued: June 5, 1997 If any of the opacity observations exceed the applicable standard, additional observations must be performed. Subject to the provisions of §25-7-123.1, C.R.S., and in the absence of credible evidence to the contrary, exceedance of the limit shall be considered to exist from the time a Method 9 reading is taken that shows an exceedance of the opacity limit until a Method 9 reading is taken that shows the opacity is less than the opacity limit.

Visible emissions observations are not required for any calendar year period where no fuel oils have been burned.

4.7 No owner or operator of a source shall allow or cause to be emitted into the atmosphere any air pollutant resulting from the building of a new fire, cleaning of fire boxes, soot blowing, start-up, any process modification, or adjustment or occasional cleaning of control equipment, which is in excess of 30% opacity for a period or periods aggregating more than six (6) minutes in any sixty (60) consecutive minutes (Colorado Regulation No. 1, Section II.A.4).

When burning fuel oils, compliance with this standard shall be monitored by conducting emission observations in accordance with EPA Method 9. One Method 9 reading shall be conducted on a calendar year basis and shall be taken during commencement of one of the above specified activities, and every 24 hours thereafter during the activity. Results of Method 9 readings and a copy of the certified Method 9 reader's certification shall be made available to the Division upon request.

Visible emissions observations are not required for any calendar year period where no fuel oils have been burned, or if no specific activities identified in Condition 4.7 have occurred.

4.8 Total operating hours while burning fuel oil shall recorded on a monthly basis.

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### 5. Three Cooling Towers (AIRS# 004, 005, 006).

Parameter	Permit	Limitations		Compliance	Monito	ring
	Condition Number	Short Term	Long Term	Emission Factor	Method	Interval
Opacity	5.1	Not to Exc	ceed 20%			
	5.2	For certain operational activities – Not to Exceed 30%				

5.1 Except as provided in Condition 5.2 below, no owner or operator of a source shall allow or cause the emission into the atmosphere of any air pollutant which is in excess of 20% opacity. (Colorado Regulation No. 1, II.A.1).

In the absence of credible evidence to the contrary, compliance with the opacity limit shall be presumed based on the type of materials used and the method of operation.

No owner or operator of a source shall allow or cause to be emitted into the atmosphere any air pollutant resulting from the building of a new fire, cleaning of fire boxes, soot blowing, start-up, any process modification, or adjustment or occasional cleaning of control equipment, which is in excess of 30% opacity for a period or periods aggregating more than six (6) minutes in any sixty (60) consecutive minutes (Colorado Regulation No. 1, Section II.A.4).

In the absence of credible evidence to the contrary, compliance with the opacity limit shall be presumed based on the type of materials used and the method of operation.

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#### **SECTION III - Permit Shield**

Regulation No. 3, 5 CCR 1001-5, Part C, §§ I.A.4, V.D. & XIII.B; § 25-7-114.4(3)(a), C.R.S.

#### 1. Specific Non-Applicable Requirements

Based on the information available to the Division and supplied by the applicant, the following parameters and requirements have been specifically identified as non-applicable to the facility to which this permit has been issued. This shield does not protect the source from any violations that occurred prior to or at the time of permit issuance. In addition, this shield does not protect the source from any violations that occur as a result of any modifications or reconstruction on which construction commenced prior to permit issuance.

Emission Unit Description & Number	Applicable Requirement	Justification
Cooling Towers P001, P002, P003	Regulation No. 1 §III.C.1.b	Regulation 1 §III.C.1.b sets an emission standard for particulate emissions from a manufacturing process. Standard Industrial Classification (SIC) codes use completely different codes for electrical power production and manufacturing processes. In addition, the Environmental Protection Agency's Factor Information Retrieval (FIRE) System, Version 5.0 lists cooling towers with the manufacturing section, and not with electrical power generation. The significance of cooling tower particulate emissions was not recognized when this section of Regulation 1 was prepared; thus this section was not intended to apply to the cooling tower. Based on the above, the permit shield is granted.

#### 2. General Conditions

Compliance with this Operating Permit shall be deemed compliance with all applicable requirements specifically identified in the permit and other requirements specifically identified in the permit as not applicable to the source. This permit shield shall not alter or affect the following:

- 2.1 The provisions of §§ 25-7-112 and 25-7-113, C.R.S., or § 303 of the federal act, concerning enforcement in cases of emergency;
- 2.2 The liability of an owner or operator of a source for any violation of applicable requirements prior to or at the time of permit issuance;
- 2.3 The applicable requirements of the federal Acid Rain Program, consistent with § 408(a) of the federal act;
- 2.4 The ability of the Air Pollution Control Division to obtain information from a source pursuant to § 25-7-111(2)(I), C.R.S., or the ability of the Administrator to obtain information pursuant to § 114 of the federal act:
- 2.5 The ability of the Air Pollution Control Division to reopen the Operating Permit for cause pursuant to Regulation No. 3, Part C, § XIII.

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2.6 Sources are not shielded from terms and conditions that become applicable to the source subsequent to permit issuance.

#### 3. Stream-lined Conditions

The following applicable requirements have been subsumed within this operating permit using the pertinent streamlining procedures approved by the U.S. EPA. For purposes of the permit shield, compliance with the listed permit conditions will also serve as a compliance demonstration for purposes of the associated subsumed requirements.

No applicable requirements were streamlined out of this permit.

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#### **SECTION IV - General Permit Conditions**

#### Ver. 3/4/2007

#### 1. Administrative Changes

#### Regulation No. 3, 5 CCR 1001-5, Part A, § III.

The permittee shall submit an application for an administrative permit amendment to the Division for those permit changes that are described in Regulation No. 3, Part A, § I.B.1. The permittee may immediately make the change upon submission of the application to the Division.

#### 2. Certification Requirements

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ III.B.9., V.C.16.a.& e. and V.C.17.

- a. Any application, report, document and compliance certification submitted to the Air Pollution Control Division pursuant to Regulation No. 3 or the Operating Permit shall contain a certification by a responsible official of the truth, accuracy and completeness of such form, report or certification stating that, based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate and complete.
- b. All compliance certifications for terms and conditions in the Operating Permit shall be submitted to the Air Pollution Control Division at least annually unless a more frequent period is specified in the applicable requirement or by the Division in the Operating Permit.
- c. Compliance certifications shall contain:
  - (i) the identification of each permit term and condition that is the basis of the certification;
  - (ii) the compliance status of the source;
  - (iii) whether compliance was continuous or intermittent;
  - (iv) method(s) used for determining the compliance status of the source, currently and over the reporting period; and
  - such other facts as the Air Pollution Control Division may require to determine the compliance status of the source.
- d. All compliance certifications shall be submitted to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit.
- e. If the permittee is required to develop and register a risk management plan pursuant to § 112(r) of the federal act, the permittee shall certify its compliance with that requirement; the Operating Permit shall not incorporate the contents of the risk management plan as a permit term or condition.

#### 3. Common Provisions

#### Common Provisions Regulation, 5 CCR 1001-2 §§ II.A., II.B., II.C., II, E., II.F., II.I, and II.J

a. To Control Emissions Leaving Colorado

When emissions generated from sources in Colorado cross the State boundary line, such emissions shall not cause the air quality standards of the receiving State to be exceeded, provided reciprocal action is taken by the receiving State.

#### b. Emission Monitoring Requirements

The Division may require owners or operators of stationary air pollution sources to install, maintain, and use instrumentation to monitor and record emission data as a basis for periodic reports to the Division.

#### c. Performance Testing

The owner or operator of any air pollution source shall, upon request of the Division, conduct performance test(s) and furnish the Division a written report of the results of such test(s) in order to determine compliance with applicable emission control regulations.

Performance test(s) shall be conducted and the data reduced in accordance with the applicable reference test methods unless the Division:

- (i) specifies or approves, in specific cases, the use of a test method with minor changes in methodology;
- (ii) approves the use of an equivalent method;
- (iii) approves the use of an alternative method the results of which the Division has determined to be adequate for indicating where a specific source is in compliance; or
- (iv) waives the requirement for performance test(s) because the owner or operator of a source has demonstrated by other means to the Division's satisfaction that the affected facility is in compliance with the standard.
   Nothing in this paragraph shall be construed to abrogate the Commission's or Division's authority to require testing under the Colorado Revised Statutes, Title 25, Article 7, and pursuant to regulations promulgated by the Commission.

Compliance test(s) shall be conducted under such conditions as the Division shall specify to the plant operator based on representative performance of the affected facility. The owner or operator shall make available to the Division such records as may be necessary to determine the conditions of the performance test(s). Operations during period of startup, shutdown, and malfunction shall not constitute representative conditions of performance test(s) unless otherwise specified in the applicable standard.

The owner or operator of an affected facility shall provide the Division thirty days prior notice of the performance test to afford the Division the opportunity to have an observer present. The Division may waive the thirty day notice requirement provided that arrangements satisfactory to the Division are made for earlier testing.

The owner or operator of an affected facility shall provide, or cause to be provided, performance testing facilities as follows:

- i. Sampling ports adequate for test methods applicable to such facility;
- (v) Safe sampling platform(s);
- (vi) Safe access to sampling platform(s); and
- (vii) Utilities for sampling and testing equipment.

Each performance test shall consist of at least three separate runs using the applicable test method. Each run shall be conducted for the time and under the conditions specified in the applicable standard. For the purpose of determining compliance with an applicable standard, the arithmetic mean of results of at least three runs shall apply. In the event that a sample is accidentally lost or conditions occur in which one of the runs must be discontinued because of forced shutdown, failure of an irreplaceable portion of the sample train, extreme meteorological conditions, or other circumstances beyond the owner or operator's control, compliance may, upon the Division's approval, be determined using the arithmetic mean of the results of the two other runs.

Nothing in this section shall abrogate the Division's authority to conduct its own performance test(s) if so warranted.

d. Affirmative Defense Provision for Excess Emissions during Malfunctions

Note that until such time as the U.S. EPA approves this provision into the Colorado State Implementation Plan (SIP), it shall be enforceable only by the State.

An affirmative defense to a claim of violation under these regulations is provided to owners and operators for civil penalty actions for excess emissions during periods of malfunction. To establish the affirmative defense and to be relieved of a civil penalty in any action to enforce an applicable requirement, the owner or operator of the facility must meet the notification requirements below in a timely manner and prove by a preponderance of evidence that:

- (i) The excess emissions were caused by a sudden, unavoidable breakdown of equipment, or a sudden, unavoidable failure of a process to operate in the normal or usual manner, beyond the reasonable control of the owner or operator;
- (ii) The excess emissions did not stem from any activity or event that could have reasonably been foreseen and avoided, or planned for, and could not have been avoided by better operation and maintenance practices;
- (iii) Repairs were made as expeditiously as possible when the applicable emission limitations were being exceeded;
- (iv) The amount and duration of the excess emissions (including any bypass) were minimized to the maximum extent practicable during periods of such emissions;
- (v) All reasonably possible steps were taken to minimize the impact of the excess emissions on ambient air quality;
- (vi) All emissions monitoring systems were kept in operation (if at all possible);
- (vii) The owner or operator's actions during the period of excess emissions were documented by properly signed, contemporaneous operating logs or other relevant evidence;
- (viii) The excess emissions were not part of a recurring pattern indicative of inadequate design, operation, or maintenance;
- (ix) At all times, the facility was operated in a manner consistent with good practices for minimizing emissions. This section is intended solely to be a factor in determining whether an affirmative defense is available to an owner or operator, and shall not constitute an additional applicable requirement; and
- (x) During the period of excess emissions, there were no exceedances of the relevant ambient air quality standards established in the Commissions' Regulations that could be attributed to the emitting source.

The owner or operator of the facility experiencing excess emissions during a malfunction shall notify the division verbally as soon as possible, but no later than noon of the Division's next working day, and shall submit written notification following the initial occurrence of the excess emissions by the end of the source's next reporting period. The notification shall address the criteria set forth above.

The Affirmative Defense Provision contained in this section shall not be available to claims for injunctive relief.

The Affirmative Defense Provision does not apply to failures to meet federally promulgated performance standards or emission limits, including, but not limited to, new source performance standards and national emission standards for hazardous air pollutants. The affirmative defense provision does not apply to state implementation plan (sip) limits or permit limits that have been set taking into account potential emissions during malfunctions, including, but not necessarily limited to, certain limits with 30-day or longer averaging times, limits that indicate they apply during malfunctions, and limits that indicate they apply at all times or without exception.

#### e. Circumvention Clause

A person shall not build, erect, install, or use any article, machine, equipment, condition, or any contrivance, the use of which, without resulting in a reduction in the total release of air pollutants to the atmosphere, reduces or conceals an emission which would otherwise constitute a violation of this regulation. No person shall circumvent this regulation by using more openings than is considered normal practice by the industry or activity in question.

#### f. Compliance Certifications

For the purpose of submitting compliance certifications or establishing whether or not a person has violated or is in violation of any standard in the Colorado State Implementation Plan, nothing in the Colorado State Implementation Plan shall preclude the use, including the exclusive use, of any credible evidence or information, relevant to whether a source would have been in compliance with applicable requirements if the appropriate performance or compliance test or procedure had been performed. Evidence that has the effect of making any relevant standard or permit term more stringent shall not be credible for proving a violation of the standard or permit term.

When compliance or non-compliance is demonstrated by a test or procedure provided by permit or other applicable requirement, the owner or operator shall be presumed to be in compliance or non-compliance unless other relevant credible evidence overcomes that presumption.

#### g. Affirmative Defense Provision for Excess Emissions During Startup and Shutdown

An affirmative defense is provided to owners and operators for civil penalty actions for excess emissions during periods of startup and shutdown. To establish the affirmative defense and to be relieved of a civil penalty in any action to enforce an applicable requirement, the owner or operator of the facility must meet the notification requirements below in a timely manner and prove by a preponderance of the evidence that:

- (i) The periods of excess emissions that occurred during startup and shutdown were short and infrequent and could not have been prevented through careful planning and design;
- (ii) The excess emissions were not part of a recurring pattern indicative of inadequate design, operation or maintenance;
- (iii) If the excess emissions were caused by a bypass (an intentional diversion of control equipment), then the bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- (iv) The frequency and duration of operation in startup and shutdown periods were minimized to the maximum extent practicable;
- (v) All possible steps were taken to minimize the impact of excess emissions on ambient air quality;
- (vi) All emissions monitoring systems were kept in operation (if at all possible);
- (vii) The owner or operator's actions during the period of excess emissions were documented by properly signed, contemporaneous operating logs or other relevant evidence; and,
- (viii) At all times, the facility was operated in a manner consistent with good practices for minimizing emissions. This subparagraph is intended solely to be a factor in determining whether an affirmative defense is available to an owner or operator, and shall not constitute an additional applicable requirement.

The owner or operator of the facility experiencing excess emissions during startup and shutdown shall notify the Division verbally as soon as possible, but no later than two (2) hours after the start of the next working day, and shall submit written quarterly notification following the initial occurrence of the excess emissions. The notification shall address the criteria set forth above.

The Affirmative Defense Provision contained in this section shall not be available to claims for injunctive relief.

The Affirmative Defense Provision does not apply to State Implementation Plan provisions or other requirements that derive from new source performance standards or national emissions standards for hazardous air pollutants, or any other federally enforceable performance standard or emission limit with an averaging time greater than twenty-four hours. In addition, an affirmative defense cannot be used by a single source or small group of sources where the excess emissions have the potential to cause an exceedance of the ambient air quality standards or Prevention of Significant Deterioration (PSD) increments.

In making any determination whether a source established an affirmative defense, the Division shall consider the information within the notification required above and any other information the Division deems necessary, which may include, but is not limited to, physical inspection of the facility and review of documentation pertaining to the maintenance and operation of process and air pollution control equipment.

#### 4. Compliance Requirements

## Regulation No. 3, 5 CCR 1001-5, Part C, §§ III.C.9., V.C.11. & 16.d. and § 25-7-122.1(2), C.R.S.

- a. The permittee must comply with all conditions of the Operating Permit. Any permit noncompliance relating to federally-enforceable terms or conditions constitutes a violation of the federal act, as well as the state act and Regulation No. 3. Any permit noncompliance relating to state-only terms or conditions constitutes a violation of the state act and Regulation No. 3, shall be enforceable pursuant to state law, and shall not be enforceable by citizens under § 304 of the federal act. Any such violation of the federal act, the state act or regulations implementing either statute is grounds for enforcement action, for permit termination, revocation and reissuance or modification or for denial of a permit renewal application.
- b. It shall not be a defense for a permittee in an enforcement action or a consideration in favor of a permittee in a permit termination, revocation or modification action or action denying a permit renewal application that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of the permit.
- The permit may be modified, revoked, reopened, and reissued, or terminated for cause. The filing of any request by the permittee for a permit modification, revocation and reissuance, or termination, or any notification of planned changes or anticipated noncompliance does not stay any permit condition, except as provided in §§ X. and XI. of Regulation No. 3, Part C.
- d. The permittee shall furnish to the Air Pollution Control Division, within a reasonable time as specified by the Division, any information that the Division may request in writing to determine whether cause exists for modifying, revoking and reissuing, or terminating the permit or to determine compliance with the permit. Upon request, the permittee shall also furnish to the Division copies of records required to be kept by the permittee, including information claimed to be confidential. Any information subject to a claim of confidentiality shall be specifically identified and submitted separately from information not subject to the claim.
- e. Any schedule for compliance for applicable requirements with which the source is not in compliance at the time of permit issuance shall be supplemental, and shall not sanction noncompliance with, the applicable requirements on which it is based.
- f. For any compliance schedule for applicable requirements with which the source is not in compliance at the time of permit issuance, the permittee shall submit, at least every 6 months unless a more frequent period is specified in the applicable requirement or by the Air Pollution Control Division, progress reports which contain the following:
  - (i) dates for achieving the activities, milestones, or compliance required in the schedule for compliance, and dates when such activities, milestones, or compliance were achieved; and
  - (ii) an explanation of why any dates in the schedule of compliance were not or will not be met, and any preventive or corrective measures adopted.

g. The permittee shall not knowingly falsify, tamper with, or render inaccurate any monitoring device or method required to be maintained or followed under the terms and conditions of the Operating Permit.

#### 5. Emergency Provisions

#### Regulation No. 3, 5 CCR 1001-5, Part C, § VII.

An emergency means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, including acts of God, which situation requires immediate corrective action to restore normal operation, and that causes the source to exceed the technology-based emission limitation under the permit due to unavoidable increases in emissions attributable to the emergency. "Emergency" does not include noncompliance to the extent caused by improperly designed equipment, lack of preventative maintenance, careless or improper operation, or operator error. An emergency constitutes an affirmative defense to an enforcement action brought for noncompliance with a technology-based emission limitation if the permittee demonstrates, through properly signed, contemporaneous operating logs, or other relevant evidence that:

- a. an emergency occurred and that the permittee can identify the cause(s) of the emergency;
- b. the permitted facility was at the time being properly operated;
- c. during the period of the emergency the permittee took all reasonable steps to minimize levels of emissions that exceeded the emission standards, or other requirements in the permit; and
- d. the permittee submitted oral notice of the emergency to the Air Pollution Control Division no later than noon of the next working day following the emergency, and followed by written notice within one month of the time when emissions limitations were exceeded due to the emergency. This notice must contain a description of the emergency, any steps taken to mitigate emissions, and corrective actions taken.

This emergency provision is in addition to any emergency or malfunction provision contained in any applicable requirement.

#### 6. Emission Standards for Asbestos

#### Regulation No. 8, 5 CCR 1001-10, Part B

The permittee shall not conduct any asbestos abatement activities except in accordance with the provisions of Regulation No. 8, Part B, "emission standards for asbestos."

#### 7. Emissions Trading, Marketable Permits, Economic Incentives

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.13.

No permit revision shall be required under any approved economic incentives, marketable permits, emissions trading and other similar programs or processes for changes that are specifically provided for in the permit.

#### 8. Fee Payment

#### C.R.S. §§ 25-7-114.1(6) and 25-7-114.7

- a. The permittee shall pay an annual emissions fee in accordance with the provisions of C.R.S. § 25-7-114.7. A 1% per month late payment fee shall be assessed against any invoice amounts not paid in full on the 91st day after the date of invoice, unless a permittee has filed a timely protest to the invoice amount.
- b. The permittee shall pay a permit processing fee in accordance with the provisions of C.R.S. § 25-7-114.7. If the Division estimates that processing of the permit will take more than 30 hours, it will notify the permittee of its estimate of what the actual charges may be prior to commencing any work exceeding the 30 hour limit.

The permittee shall pay an APEN fee in accordance with the provisions of C.R.S. § 25-7-114.1(6) for each APEN or revised APEN filed.

#### 9. **Fugitive Particulate Emissions**

#### Regulation No. 1, 5 CCR 1001-3, § III.D.1.

The permittee shall employ such control measures and operating procedures as are necessary to minimize fugitive particulate emissions into the atmosphere, in accordance with the provisions of Regulation No. 1, § III.D.1.

#### 10. **Inspection and Entry**

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.16.b.

Upon presentation of credentials and other documents as may be required by law, the permittee shall allow the Air Pollution Control Division, or any authorized representative, to perform the following:

- enter upon the permittee's premises where an Operating Permit source is located, or emissions-related activity is a. conducted, or where records must be kept under the terms of the permit;
- have access to, and copy, at reasonable times, any records that must be kept under the conditions of the permit; b.
- inspect at reasonable times any facilities, equipment (including monitoring and air pollution control equipment), c. practices, or operations regulated or required under the Operating Permit;
- d. sample or monitor at reasonable times, for the purposes of assuring compliance with the Operating Permit or applicable requirements, any substances or parameters.

#### 11. **Minor Permit Modifications**

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ X. & XI.

The permittee shall submit an application for a minor permit modification before making the change requested in the application. The permit shield shall not extend to minor permit modifications.

#### 12. **New Source Review**

#### Regulation No. 3, 5 CCR 1001-5, Part B

The permittee shall not commence construction or modification of a source required to be reviewed under the New Source Review provisions of Regulation No. 3, Part B, without first receiving a construction permit.

#### 13. No Property Rights Conveyed

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.11.d.

This permit does not convey any property rights of any sort, or any exclusive privilege.

#### 14. Odor

#### Regulation No. 2, 5 CCR 1001-4, Part A

As a matter of state law only, the permittee shall comply with the provisions of Regulation No. 2 concerning odorous emissions.

#### 15. **Off-Permit Changes to the Source**

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#### Regulation No. 3, 5 CCR 1001-5, Part C, § XII.B.

The permittee shall record any off-permit change to the source that causes the emissions of a regulated pollutant subject to an applicable requirement, but not otherwise regulated under the permit, and the emissions resulting from the change, including any other data necessary to show compliance with applicable ambient air quality standards. The permittee shall provide contemporaneous notification to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit . The permit shield shall not apply to any off-permit change.

#### 16. Opacity

#### Regulation No. 1, 5 CCR 1001-3, §§ I., II.

The permittee shall comply with the opacity emissions limitation set forth in Regulation No. 1, §§ I.-II.

#### 17. Open Burning

#### Regulation No. 9, 5 CCR 1001-11

The permittee shall obtain a permit from the Division for any regulated open burning activities in accordance with provisions of Regulation No. 9.

#### 18. Ozone Depleting Compounds

#### Regulation No. 15, 5 CCR 1001-19

The permittee shall comply with the provisions of Regulation No. 15 concerning emissions of ozone depleting compounds. Sections I., II.C., II.D., III. IV., and V. of Regulation No. 15 shall be enforced as a matter of state law only.

#### 19. Permit Expiration and Renewal

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ III.B.6., IV.C., V.C.2.

- a. The permit term shall be five (5) years. The permit shall expire at the end of its term. Permit expiration terminates the permittee's right to operate unless a timely and complete renewal application is submitted.
- b. Applications for renewal shall be submitted at least twelve months, but not more than 18 months, prior to the expiration of the Operating Permit. An application for permit renewal may address only those portions of the permit that require revision, supplementing, or deletion, incorporating the remaining permit terms by reference from the previous permit. A copy of any materials incorporated by reference must be included with the application.

#### 20. Portable Sources

#### Regulation No. 3, 5 CCR 1001-5, Part C, § II.D.

Portable Source permittees shall notify the Air Pollution Control Division at least 10 days in advance of each change in location.

#### 21. Prompt Deviation Reporting

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.7.b.

The permittee shall promptly report any deviation from permit requirements, including those attributable to malfunction conditions as defined in the permit, the probable cause of such deviations, and any corrective actions or preventive measures taken.

"Prompt" is defined as follows:

a. Any definition of "prompt" or a specific timeframe for reporting deviations provided in an underlying applicable

requirement as identified in this permit; or

- b. Where the underlying applicable requirement fails to address the time frame for reporting deviations, reports of deviations will be submitted based on the following schedule:
  - i. For emissions of a hazardous air pollutant or a toxic air pollutant (as identified in the applicable regulation) that continue for more than an hour in excess of permit requirements, the report shall be made within 24 hours of the occurrence;
  - ii. For emissions of any regulated air pollutant, excluding a hazardous air pollutant or a toxic air pollutant that continue for more than two hours in excess of permit requirements, the report shall be made within 48 hours; and
  - iii. For all other deviations from permit requirements, the report shall be submitted every six (6) months, except as otherwise specified by the Division in the permit in accordance with paragraph 22.d. below.
- c. If any of the conditions in paragraphs b.i or b.ii above are met, the source shall notify the Division by telephone (303-692-3155) or facsimile (303-782-0278) based on the timetables listed above. [Explanatory note: Notification by telephone or facsimile must specify that this notification is a deviation report for an Operating Permit.] A written notice, certified consistent with General Condition 2.a. above (Certification Requirements), shall be submitted within 10 working days of the occurrence. All deviations reported under this section shall also be identified in the 6-month report required above.

"Prompt reporting" does not constitute an exception to the requirements of "Emergency Provisions" for the purpose of avoiding enforcement actions.

#### 22. Record Keeping and Reporting Requirements

#### Regulation No. 3, 5 CCR 1001-5, Part A, § II.; Part C, §§ V.C.6., V.C.7.

- a. Unless otherwise provided in the source specific conditions of this Operating Permit, the permittee shall maintain compliance monitoring records that include the following information:
  - (i) date, place as defined in the Operating Permit, and time of sampling or measurements;
  - (ii) date(s) on which analyses were performed;
  - (iii) the company or entity that performed the analysis;
  - (iv) the analytical techniques or methods used;
  - (v) the results of such analysis; and
  - (vi) the operating conditions at the time of sampling or measurement.
- b. The permittee shall retain records of all required monitoring data and support information for a period of at least five (5) years from the date of the monitoring sample, measurement, report or application. Support information, for this purpose, includes all calibration and maintenance records and all original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by the Operating Permit. With prior approval of the Air Pollution Control Division, the permittee may maintain any of the above records in a computerized form.
- c. Permittees must retain records of all required monitoring data and support information for the most recent twelve (12) month period, as well as compliance certifications for the past five (5) years on-site at all times. A permittee shall make available for the Air Pollution Control Division's review all other records of required monitoring data and support information required to be retained by the permittee upon 48 hours advance notice by the Division.

- d. The permittee shall submit to the Air Pollution Control Division all reports of any required monitoring at least every six (6) months, unless an applicable requirement, the compliance assurance monitoring rule, or the Division requires submission on a more frequent basis. All instances of deviations from any permit requirements must be clearly identified in such reports.
- e. The permittee shall file an Air Pollutant Emissions Notice ("APEN") prior to constructing, modifying, or altering any facility, process, activity which constitutes a stationary source from which air pollutants are or are to be emitted, unless such source is exempt from the APEN filing requirements of Regulation No. 3, Part A, § II.D. A revised APEN shall be filed annually whenever a significant change in emissions, as defined in Regulation No. 3, Part A, § II.C.2., occurs; whenever there is a change in owner or operator of any facility, process, or activity; whenever new control equipment is installed; whenever a different type of control equipment replaces an existing type of control equipment; whenever a permit limitation must be modified; or before the APEN expires. An APEN is valid for a period of five years. The five-year period recommences when a revised APEN is received by the Air Pollution Control Division. Revised APENs shall be submitted no later than 30 days before the five-year term expires. Permittees submitting revised APENs to inform the Division of a change in actual emission rates must do so by April 30 of the following year. Where a permit revision is required, the revised APEN must be filed along with a request for permit revision. APENs for changes in control equipment must be submitted before the change occurs. Annual fees are based on the most recent APEN on file with the Division.

#### 23. Reopenings for Cause

#### Regulation No. 3, 5 CCR 1001-5, Part C, § XIII.

- a. The Air Pollution Control Division shall reopen, revise, and reissue Operating Permits; permit reopenings and reissuance shall be processed using the procedures set forth in Regulation No. 3, Part C, § III., except that proceedings to reopen and reissue permits affect only those parts of the permit for which cause to reopen exists.
- b. The Division shall reopen a permit whenever additional applicable requirements become applicable to a major source with a remaining permit term of three or more years, unless the effective date of the requirements is later than the date on which the permit expires, or unless a general permit is obtained to address the new requirements; whenever additional requirements (including excess emissions requirements) become applicable to an affected source under the acid rain program; whenever the Division determines the permit contains a material mistake or that inaccurate statements were made in establishing the emissions standards or other terms or conditions of the permit; or whenever the Division determines that the permit must be revised or revoked to assure compliance with an applicable requirement.
- c. The Division shall provide 30 days' advance notice to the permittee of its intent to reopen the permit, except that a shorter notice may be provided in the case of an emergency.
- d. The permit shield shall extend to those parts of the permit that have been changed pursuant to the reopening and reissuance procedure.

#### **24.** Section 502(b)(10) Changes

#### Regulation No. 3, 5 CCR 1001-5, Part C, § XII.A.

The permittee shall provide a minimum 7-day advance notification to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit. The permittee shall attach a copy of each such notice given to its Operating Permit.

#### 25. Severability Clause

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.10.

In the event of a challenge to any portion of the permit, all emissions limits, specific and general conditions, monitoring, record keeping and reporting requirements of the permit, except those being challenged, remain valid and enforceable.

#### 26. Significant Permit Modifications

#### Regulation No. 3, 5 CCR 1001-5, Part C, §III.B.2.

The permittee shall not make a significant modification required to be reviewed under Regulation No. 3, Part B ("Construction Permit" requirements) without first receiving a construction permit. The permittee shall submit a complete Operating Permit application or application for an Operating Permit revision for any new or modified source within twelve months of commencing operation, to the address listed in Item 1 in Appendix D of this permit. If the permittee chooses to use the "Combined Construction/Operating Permit" application procedures of Regulation No. 3, Part C, then the Operating Permit must be received prior to commencing construction of the new or modified source.

#### 27. Special Provisions Concerning the Acid Rain Program

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ V.C.1.b. & 8

- a. Where an applicable requirement of the federal act is more stringent than an applicable requirement of regulations promulgated under Title IV of the federal act, 40 Code of Federal Regulations (CFR) Part 72, both provisions shall be incorporated into the permit and shall be federally enforceable.
- b. Emissions exceeding any allowances that the source lawfully holds under Title IV of the federal act or the regulations promulgated thereunder, 40 CFR Part 72, are expressly prohibited.

#### 28. Transfer or Assignment of Ownership

#### Regulation No. 3, 5 CCR 1001-5, Part C, § II.C.

No transfer or assignment of ownership of the Operating Permit source will be effective unless the prospective owner or operator applies to the Air Pollution Control Division on Division-supplied Administrative Permit Amendment forms, for reissuance of the existing Operating Permit. No administrative permit shall be complete until a written agreement containing a specific date for transfer of permit, responsibility, coverage, and liability between the permittee and the prospective owner or operator has been submitted to the Division.

#### 29. Volatile Organic Compounds

#### Regulation No. 7, 5 CCR 1001-9, §§ III & V.

a. For sources located in an ozone non-attainment area or the Denver Metro Attainment Maintenance Area, all storage tank gauging devices, anti-rotation devices, accesses, seals, hatches, roof drainage systems, support structures, and pressure relief valves shall be maintained and operated to prevent detectable vapor loss except when opened, actuated, or used for necessary and proper activities (e.g. maintenance). Such opening, actuation, or use shall be limited so as to minimize vapor loss.

Detectable vapor loss shall be determined visually, by touch, by presence of odor, or using a portable hydrocarbon analyzer. When an analyzer is used, detectable vapor loss means a VOC concentration exceeding 10,000 ppm. Testing shall be conducted as in Regulation No. 7, Section VIII.C.3.

Except when otherwise provided by Regulation No. 7, all volatile organic compounds, excluding petroleum liquids, transferred to any tank, container, or vehicle compartment with a capacity exceeding 212 liters (56 gallons), shall be transferred using submerged or bottom filling equipment. For top loading, the fill tube shall reach within six inches of the bottom of the tank compartment. For bottom-fill operations, the inlet shall be flush with the tank bottom.

- b. The permittee shall not dispose of volatile organic compounds by evaporation or spillage unless Reasonably Available Control Technology (RACT) is utilized.
- c. No owner or operator of a bulk gasoline terminal, bulk gasoline plant, or gasoline dispensing facility as defined in Colorado Regulation No. 7, Section VI, shall permit gasoline to be intentionally spilled, discarded in sewers, stored in open containers, or disposed of in any other manner that would result in evaporation.

#### **30. Wood Stoves and Wood burning Appliances**

#### Regulation No. 4, 5 CCR 1001-6

The permittee shall comply with the provisions of Regulation No. 4 concerning the advertisement, sale, installation, and use of wood stoves and wood burning appliances.

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## **OPERATING PERMIT APPENDICES**

- A INSPECTION INFORMATION
- **B MONITORING AND PERMIT DEVIATION REPORT**
- C COMPLIANCE CERTIFICATION REPORT
- D NOTIFICATION ADDRESSES
- E PERMIT ACRONYMS
- F PERMIT MODIFICATIONS

## \*DISCLAIMER:

None of the information found in these Appendices shall be considered to be State or Federally enforceable, except as otherwise provided in the permit, and is presented to assist the source, permitting authority, inspectors, and citizens.

#### **APPENDIX A**

## **Inspection Information**

#### **Directions to Plant:**

The facility is located at 213 Nichols Avenue in Colorado Springs.

## **Safety Equipment Required:**

Eye Protection Hard Hat Hearing Protection

## **Facility Plot Plan:**

Figure A-1 & A-2 (following pages) show the map and plot plan as submitted on March 31, 2006, with the source's Title V Operating Permit renewal application.

## **List of Insignificant Activities:**

The following list of insignificant activities was provided by the source to assist in the understanding of the facility layout. Since there is no requirement to update such a list, activities may have changed since the last filing.

Specific insignificant activities and/or sources of emissions as submitted in the application are as follows:

3.a Insi	3.a Insignificant emissions of criteria pollutants					
S015	Turbine Lube Oil Vapor Extractor Vent		S105	Light Oil Storage Tank 5 Vent		
S016	Turbine Bearing Drain Enlargement Vent		S106	Sulfuric Acid Storage Tank Vent		
S029	Turbine Lube Oil Vapor Extractor Vent		S108	Fuel Oil Day Tank Vent		
S030	Turbine Bearing Drain Enlargement Vent		S109	Oil Spill Collection Tank Vent		
S042	Turbine Lube Oil Vapor Extractor Vent		S110	Turbine Lube Oil Storage Tank Vent		
S043	Turbine Bearing Drain Enlargement Vent					
S104	2,200,000 Gallon Fuel Oil Storage Tank Vent					
3.a Insig	gnificant emissions of criteria pollutants and 3b. Insignificant	em	issions of	non-criteria pollutants		
S010	Natural Gas Line Vent		S038	Natural Gas Line Vent		
S025	Natural Gas Line Vent					
3.c Air	conditioning/ventilation systems					
F004	HVAC Cooling Tower		S049	ID Fan Motor Cooling Air Inlet Vent		
F005	HVAC Cooling Tower		S052	Attic Ventilator		
S023	ID Fan Motor Cooling Air Inlet Vent		S053	Attic Ventilator		
S024	ID Fan Motor Cooling Air Inlet Vent		S054	Building HVAC Fresh Air Inlet Vent		

S036	ID Fan Motor Cooling Air Inlet Vent	S055	Building HVAC Exhaust Vent
S037	ID Fan Motor Cooling Air Inlet Vent	S056	Building HVAC Exhaust Vent
S048	ID Fan Motor Cooling Air Inlet Vent		
3.k Fuel	l burning equipment less than 5 MMBtu/Hr		
S059	Hot Water Heater Exhaust Stack		
3.n Che	mical Storage tanks less than 500 gallons		
F006	Chemical Feed Area	F007	Chemical Feed/Storage Area
3.00 No	ot Criteria or non-criteria reportable pollutants		
S011	Steam Drum Safety Relief Valve Vent	S047	Generator H <sub>2</sub> Purge Vent
S012	Steam Drum Safety Relief Valve Vent	S026	Steam Drum Safety Relief Valve Vent
S013	Superheater Safety Relief Valve Vent	S027	Steam Drum Safety Relief Valve Vent
S014	Blowdown Tank Steam Vent	S028	Superheater Relief Valve Vent
S017	Extraction Steam Safety Relief Valve Vent	S031	Extraction Steam Safety Relief Valve Vent
S018	250 LB Aux Steam Safety Relief Valve Vent	S032	250 LB Steam Safety Relief Valve Vent
S019	125 LB Aux Steam Safety Relief Valve Vent	S039	Steam Drum Safety Relief Valve Vent
S020	Condenser Air Ejector Vent	S040	Steam Drum Safety Relief Valve Vent
S033	Condenser Air Ejector Vent	S041	Superheater Relief Valve Vent
S046	Condenser Air Ejector Vent	S044	Extraction Steam Safety Relief Valve Vent
S021	Miscellaneous Generator H2 Vents	S045	250 LB Aux Steam Safety Relief Valve Vent
S022	Loopseal From Generator H <sub>2</sub> Cabinet Vent	S050	Auxiliary Boiler Drum Safety Relief Valve Vent
S034	Miscellaneous Generator H2 Vents	S051	Auxiliary Boiler Feed Pump Head Tank Vent
S035	Loopseal From Generator H2 Cabinet Vent	S062	Miscellaneous Steam Vents
3.tt Offi	ce emissions including restrooms		
S060	Restroom HVAC Exhaust Vent	S205	Sanitary Sewer Vent
S201	Sanitary Sewer Standpipe Vent	S206	Sanitary Sewer Vent
S202	Sanitary Sewer Vent	S207	Sanitary Sewer Vent
S203	Sanitary Sewer Vent	S208	Sanitary Sewer Vent
S204	Sanitary Sewer Vent		

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S107	Emergency Diesel Generator Fuel Tank Vent							
3.ggg Gas Fired Space Heating Equipment Less Than 10 MMBtu/Hr								
S057	Heating Boiler Exhaust Stack		S061	Office Heating Boiler Exhaust Stack				
S508	Heating Boiler Exhaust Stack							
3.nnn Emergency Power Generators Less 250 Hrs/Yr Operating Time								
S005	Emergency Diesel Generator Exhaust Vent							

In addition to the above specific insignificant activities the following generic activities are identified: Landscaping and site housekeeping devices equal to or less than 10 H.P. in size (lawnmowers, trimmers, snowblowers, etc.);

Chemical storage areas where chemicals are stored in closed containers, and where total storage capacity does not exceed 5000 gallons. This exemption applies solely to storage of such chemicals. This exemption does not apply to transfer of chemicals from, to, or between such containers.

Storage tanks of capacity < 40,000 gallons of lubricating oils;

Storage tanks meeting all of the following criteria:

- (i) annual throughput is less than 400,00 gallons; and
- (ii) the liquid is one of the following:
  - (A) diesel fuels 1-D, 2-D or 4-D;
  - (B) fuel oils #1 & #2;
  - (C) gas turbine fuels 1-GT through 4-GT;
  - (D) an oil/water mixture with a vapor pressure lower than that of diesel fuel (Reid vapor pressure of 0.025 PSIA).

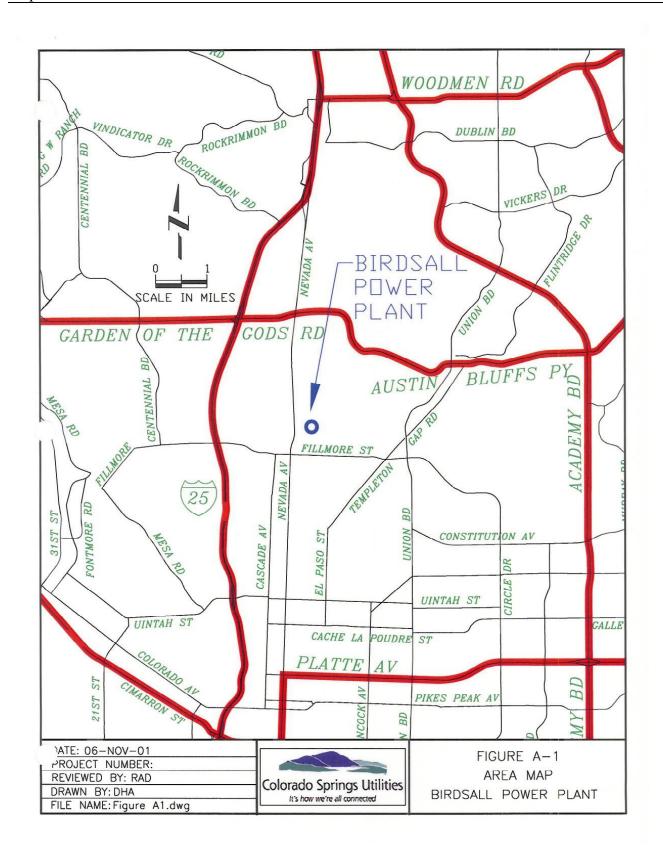
Each individual piece of fuel burning equipment which uses gaseous fuel, and which has a design rate less than or equal to 10 million Btu per hour, and which is solely for heating buildings for personal comfort.

Stationary Internal Combustion Engines which:

- (i) power portable drilling rigs; or
- (ii) are emergency power generators which operate no more than 250 hours per year; or
- (iii) have actual emissions less than five tons per year or rated horsepower of less than 50.

(Note: Engines subject to NSPS IIII may need to obtain a permit).

Air pollution emission units, operations or activities with emissions less than the appropriate de minimis reporting level.



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Air Pollution Control Division
Colorado Operating Permit
Inspection Information

Operating Permit Number: 95OPEP007 First Issued: June 5, 1997 Renewed: November 1, 2009

## Appendix B

### **Reporting Requirements and Definitions**

with codes ver 2/20/07

Please note that, pursuant to 113(c)(2) of the federal Clean Air Act, any person who knowingly:

- (A) makes any false material statement, representation, or certification in, or omits material information from, or knowingly alters, conceals, or fails to file or maintain any notice, application, record, report, plan, or other document required pursuant to the Act to be either filed or maintained (whether with respect to the requirements imposed by the Administrator or by a State);
- (B) fails to notify or report as required under the Act; or
- (C) falsifies, tampers with, renders inaccurate, or fails to install any monitoring device or method required to be maintained or followed under the Act shall, upon conviction, be punished by a fine pursuant to title 18 of the United States Code, or by imprisonment for not more than 2 years, or both. If a conviction of any person under this paragraph is for a violation committed after a first conviction of such person under this paragraph, the maximum punishment shall be doubled with respect to both the fine and imprisonment.

The permittee must comply with all conditions of this operating permit. Any permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

The Part 70 Operating Permit program requires three types of reports to be filed for all permits. All required reports must be certified by a responsible official.

#### **Report #1: Monitoring Deviation Report** (due at least every six months)

For purposes of this operating permit, the Division is requiring that the monitoring reports are due every six months unless otherwise noted in the permit. All instances of deviations from permit monitoring requirements must be clearly identified in such reports.

For purposes of this operating permit, monitoring means any condition determined by observation, by data from any monitoring protocol, or by any other monitoring which is required by the permit as well as the recordkeeping associated with that monitoring. This would include, for example, fuel use or process rate monitoring, fuel analyses, and operational or control device parameter monitoring.

#### **Report #2: Permit Deviation Report (must be reported "promptly")**

In addition to the monitoring requirements set forth in the permits as discussed above, each and every requirement of the permit is subject to deviation reporting. The reports must address deviations from permit requirements, including those attributable to malfunctions as defined in this Appendix, the probable cause of

Operating Permit Number: 95OPEP007 First Issued: June 5, 1997

such deviations, and any corrective actions or preventive measures taken. All deviations from any term or condition of the permit are required to be summarized or referenced in the annual compliance certification.

For purposes of this operating permit, "malfunction" shall refer to both emergency conditions and malfunctions. Additional discussion on these conditions is provided later in this Appendix.

For purposes of this operating permit, the Division is requiring that the permit deviation reports are due as set forth in General Condition 21. Where the underlying applicable requirement contains a definition of prompt or otherwise specifies a time frame for reporting deviations, that definition or time frame shall govern. For example, quarterly Excess Emission Reports required by an NSPS or Regulation No. 1, Section IV.

In addition to the monitoring deviations discussed above, included in the meaning of deviation for the purposes of this operating permit are any of the following:

- (1) A situation where emissions exceed an emission limitation or standard contained in the permit;
- (2) A situation where process or control device parameter values demonstrate that an emission limitation or standard contained in the permit has not been met;
- (3) A situation in which observations or data collected demonstrates noncompliance with an emission limitation or standard or any work practice or operating condition required by the permit; or,
- (4) A situation in which an excursion or exceedance as defined in 40CFR Part 64 (the Compliance Assurance Monitoring (CAM) Rule) has occurred. (only if the emission point is subject to CAM)

For reporting purposes, the Division has combined the Monitoring Deviation Report with the Permit Deviation Report. All deviations shall be reported using the following codes:

**1 = Standard:** When the requirement is an emission limit or standard When the requirement is a production/process limit 2 = Process:

When the requirement is monitoring 3 = Monitor: When the requirement is testing 4 = Test:

When required maintenance is not performed **5** = Maintenance: When the requirement is recordkeeping 6 = Record: When the requirement is reporting 7 =Report:

8 = CAM: A situation in which an excursion or exceedance as defined in 40CFR Part 64 (the

Compliance Assurance Monitoring (CAM) Rule) has occurred.

When the deviation is not covered by any of the above categories 9 = Other:

## Report #3: Compliance Certification (annually, as defined in the permit)

Submission of compliance certifications with terms and conditions in the permit, including emission limitations, standards, or work practices, is required not less than annually.

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Compliance Certifications are intended to state the compliance status of each requirement of the permit over the certification period. They must be based, at a minimum, on the testing and monitoring methods specified in the permit that were conducted during the relevant time period. In addition, if the owner or operator knows of other material information (i.e. information beyond required monitoring that has been specifically assessed in relation to how the information potentially affects compliance status), that information must be identified and addressed in the compliance certification. The compliance certification must include the following:

- The identification of each term or condition of the permit that is the basis of the certification;
- Whether or not the method(s) used by the owner or operator for determining the compliance status with each permit term and condition during the certification period was the method(s) specified in the permit. Such methods and other means shall include, at a minimum, the methods and means required in the permit. If necessary, the owner or operator also shall identify any other material information that must be included in the certification to comply with section 113(c)(2) of the Federal Clean Air Act, which prohibits knowingly making a false certification or omitting material information;
- The status of compliance with the terms and conditions of the permit, and whether compliance was continuous or intermittent. The certification shall identify each deviation and take it into account in the compliance certification. Note that not all deviations are considered violations.<sup>1</sup>
- Such other facts as the Division may require, consistent with the applicable requirements to which the source is subject, to determine the compliance status of the source.

The Certification shall also identify as possible exceptions to compliance any periods during which compliance is required and in which an excursion or exceedance as defined under 40 CFR Part 64 (the Compliance Assurance Monitoring (CAM) Rule) has occurred. (only for emission points subject to CAM)

Note the requirement that the certification shall identify each deviation and take it into account in the compliance certification. Previously submitted deviation reports, including the deviation report submitted at the time of the annual certification, may be referenced in the compliance certification.

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For example, given the various emissions limitations and monitoring requirements to which a source may be subject, a deviation from one requirement may not be a deviation under another requirement which recognizes an exception and/or special circumstances relating to that same event.

## Startup, Shutdown, Malfunctions and Emergencies,

Understanding the application of Startup, Shutdown, Malfunctions and Emergency Provisions, is very important in both the deviation reports and the annual compliance certifications.

#### Startup, Shutdown, and Malfunctions

Please note that exceedances of some New Source Performance Standards (NSPS) and Maximum Achievable Control Technology (MACT) standards that occur during Startup, Shutdown or Malfunctions may not be considered to be non-compliance since emission limits or standards often do not apply unless specifically stated in the NSPS. Such exceedances must, however, be reported as excess emissions per the NSPS/MACT rules and would still be noted in the deviation report. In regard to compliance certifications, the permittee should be confident of the information related to those deviations when making compliance determinations since they are subject to Division review. The concepts of Startup, Shutdown and Malfunctions also exist for Best Available Control Technology (BACT) sources, but are not applied in the same fashion as for NSPS and MACT sources.

#### **Emergency Provisions**

Under the Emergency provisions of Part 70 certain operational conditions may act as an affirmative defense against enforcement action if they are properly reported.

#### **DEFINITIONS**

**Malfunction** (NSPS) means any sudden, infrequent, and not reasonably preventable failure of air pollution control equipment, process equipment, or a process to operate in a normal or usual manner. Failures that are caused in part by poor maintenance or careless operation are not malfunctions.

**Malfunction** (SIP) means any sudden and unavoidable failure of air pollution control equipment or process equipment or unintended failure of a process to operate in a normal or usual manner. Failures that are primarily caused by poor maintenance, careless operation, or any other preventable upset condition or preventable equipment breakdown shall not be considered malfunctions.

**Emergency** means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, including acts of God, which situation requires immediate corrective action to restore normal operation, and that causes the source to exceed a technology-based emission limitation under the permit, due to unavoidable increases in emissions attributable to the emergency. An emergency shall not include noncompliance to the extent caused by improperly designed equipment, lack of preventative maintenance, careless or improper operation, or operator error.

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## **APPENDIX B: Monitoring and Permit Deviation Report - Part I**

- 1. Following is the **required** format for the Monitoring and Permit Deviation report to be submitted to the Division as set forth in General Condition 21. The Table below must be completed for all equipment or processes for which specific Operating Permit terms exist.
- Part II of this Appendix B shows the format and information the Division will require for describing 2. periods of monitoring and permit deviations, or malfunction or emergency conditions as indicated in the Table below. One Part II Form must be completed for each Deviation. Previously submitted reports (e.g. EER's or malfunctions) may be referenced and the form need not be filled out in its entirety.

FACILITY NAME: Colorado Springs Utilities –	George Birdsall Power Plant
OPERATING PERMIT NO: 95OPEP007	•
REPORTING PERIOD:	(see first page of the permit for specific reporting period and
dates)	

Operating Permit		Deviations noted During Period? <sup>1</sup>		Deviation Code	Malfunction/Emerge Condition Reporte During Period?	
Unit ID	Unit Description	YES	NO		YES	NO
B001	216 MMBtu/hr Springfield Model 516A Boiler					
B002	216 MMBtu/hr Springfield Model 516A Boiler					
В003	299 MMBtu/hr Springfield Model 55040 Boiler					
B004	10.5 MMBtu/hr Superior Model 5-5-1276 Boiler					
P001	J.F. Pritchard Model No. 2436FNRT116 cooling tower					
P002	J.F. Pritchard Model No. 24E42FNRT117 cooling tower					
P003	Santa Fe Tank Nd Tower Model 4SF54CD(2)-18.4-36X54 cooling tower					
General Conditions						
Insignificant Activities						

<sup>&</sup>lt;sup>1</sup> See previous discussion regarding what is considered to be a deviation. Determination of whether or not a deviation has occurred shall be based on a reasonable inquiry using readily available information.

1 = Standard: When the requirement is an emission limit or standard

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<sup>&</sup>lt;sup>2</sup> Use the following entries, as appropriate

**2 = Process:** When the requirement is a production/process limit

3 = **Monitor:** When the requirement is monitoring **4 = Test:** When the requirement is testing

5 = Maintenance: When required maintenance is not performed
 6 = Record: When the requirement is recordkeeping
 7 = Report: When the requirement is reporting

**8 = CAM:** A situation in which an excursion or exceedance as defined in 40CFR Part 64 (the

Compliance Assurance Monitoring (CAM) Rule) has occurred.

**9 = Other:** When the deviation is not covered by any of the above categories

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FACILITY NAME:

## **APPENDIX B: Monitoring and Permit Deviation Report - Part II**

Colorado Springs Utilities – George Birdsall Power Plant

OPERATING PERMIT NO: 95OPEP007 REPORTING PERIOD:			
Is the deviation being claimed as an:	Emergency	_ Malfunction_	N/A
(For NSPS/MACT) Did the deviation occur during:	Startup	Shutdown	Malfunction
	Normal Operation		
OPERATING PERMIT UNIT IDENTIFICATION:			
Operating Permit Condition Number Citation			
Explanation of Period of Deviation			
<u>Duration (start/stop date &amp; time)</u>			
Action Taken to Correct the Problem			
Measures Taken to Prevent a Reoccurrence of the Pr	<u>roblem</u>		
D. CM IC C. /E . D. / 1//C	1. 11.)		
Dates of Malfunctions/Emergencies Reported (if app	<u>oncable)</u>		
Deviation Code	Division Code QA:		

SEE EXAMPLE ON THE NEXT PAGE

Acme Corp.

FACILITY NAME:

# **EXAMPLE**

OPERATING PERMIT NO: 96OPZZXXX REPORTING PERIOD: 1/1/04 - 6/30/06				
Is the deviation being claimed as an:	Emergency	_ Malfunction _	XX	N/A
(For NSPS/MACT) Did the deviation occur during:	Startup Normal Operation	Shutdown	_ Malfund	ction
OPERATING PERMIT UNIT IDENTIFICATION:				
Asphalt Plant with a Scrubber for Particulate Contro	l - Unit XXX			
Operating Permit Condition Number Citation				
Section II, Condition 3.1 - Opacity Limitation				
Explanation of Period of Deviation				
Slurry Line Feed Plugged				
<u>Duration</u>				
START- 1730 4/10/06 END- 1800 4/10/06				
Action Taken to Correct the Problem				
Line Blown Out				
Measures Taken to Prevent Reoccurrence of the Pro	<u>blem</u>			
Replaced Line Filter				
Dates of Malfunction/Emergencies Reported (if app	licable)			
5/30/06 to A. Einstein, APCD				
Deviation Code	Division Code QA:			

## **APPENDIX B: Monitoring and Permit Deviation Report - Part III**

## REPORT CERTIFICATION

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Operating Permit Number: 95OPEP007 First Issued: June 5, 1997

#### APPENDIX C

## **Required Format for Annual Compliance Certification Reports**

Following is the format for the Compliance Certification report to be submitted to the Division and the U.S. EPA annually based on the effective date of the permit. The Table below must be completed for all equipment or processes for which specific Operating Permit terms exist.

FACILITY NAME: Colorado Springs Utilities – George Birdsall Power Plant

OPERATING PERMIT NO: 950PEP007 REPORTING PERIOD:

#### I. **Facility Status**

	During the	entire rep	orting peri	od, this so	urce was	in comp	liance with	ALL ter	ns and co	onditions	contained
in	the Permit,	each term	and cond	ition of w	hich is ic	dentified	and include	ed by this	reference	ce. The	method(s)
us	sed to determi	ine compli	ance is/are	the metho	od(s) spec	cified in t	the Permit.				

With the possible exception of the deviations identified in the table below, this source was in compliance with all terms and conditions contained in the Permit, each term and condition of which is identified and included by this reference, during the entire reporting period. The method used to determine compliance for each term and condition is the method specified in the Permit, unless otherwise indicated and described in the deviation report(s). Note that not all deviations are considered violations.

Operating Permit Unit ID	Unit Description	Deviations Reported <sup>1</sup>		Monitoring Method per Permit? <sup>2</sup>		Was compliance continuous or intermittent? <sup>3</sup>	
110		Previous	Current	YES	NO	Continuous	Intermittent
B001	216 MMBtu/hr Springfield Model 516A Boiler						
B002	216 MMBtu/hr Springfield Model 516A Boiler						
B003	299 MMBtu/hr Springfield Model 55040 Boiler						
B004	10.5 MMBtu/hr Superior Model 5-5-1276 Boiler						
P001	J.F. Pritchard Model No. 2436FNRT116 cooling tower						
P002	J.F. Pritchard Model No. 24E42FNRT117 cooling tower						
P003	Santa Fe Tank Nd Tower Model 4SF54CD(2)-18.4-36X54 cooling tower						

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Operating Permit Unit ID	Unit Description	Deviations Reported <sup>1</sup>		Monitoring Method per Permit? <sup>2</sup>		Was compliance continuous or intermittent? <sup>3</sup>	
		Previous	Current	YES	NO	Continuous	Intermittent
General Conditions							
Insignificant Activities <sup>4</sup>							

<sup>&</sup>lt;sup>1</sup> If deviations were noted in a previous deviation report, put an "X" under "previous". If deviations were noted in the current deviation report (i.e. for the last six months of the annual reporting period), put an "X" under "current". Mark both columns if both apply.

#### NOTE:

The Periodic Monitoring requirements of the Operating Permit program rule are intended to provide assurance that even in the absence of a continuous system of monitoring the Title V source can demonstrate whether it has operated in continuous compliance for the duration of the reporting period. Therefore, if a source 1) conducts all of the monitoring and recordkeeping required in its permit, even if such activities are done periodically and not continuously, and if 2) such monitoring and recordkeeping does not indicate non-compliance, and if 3) the Responsible Official is not aware of any credible evidence that indicates non-compliance, then the Responsible Official can certify that the emission point(s) in question were in continuous compliance during the applicable time period.

II.			cidental Releas		1	my using re	cadily av	unuon	o información.			
	A.		facility se Prevention	_			-		_	of the A	Accide	ental
	B.		ject: The facili rements of sect	•	is	is	not	in	compliance	with	all	the
		1.		agement Plan authority and/o								the
III. All in		ication on for t	he Annual Cor	npliance Certi	fication mu	ıst be cert	ified b	v a res	sponsible offi	cial as	define	ed in

Colorado Regulation No. 3, Part A, Section I.B.38. This signed certification document must be packaged with the documents being submitted.

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<sup>&</sup>lt;sup>2</sup> Note whether the method(s) used to determine the compliance status with each term and condition was the method(s) specified in the permit. If it was not, mark "no" and attach additional information/explanation.

<sup>&</sup>lt;sup>3</sup> Note whether the compliance status with of each term and condition provided was continuous or intermittent. "Intermittent Compliance" can mean either that noncompliance has occurred or that the owner or operator has data sufficient to certify compliance only on an intermittent basis. Certification of intermittent compliance therefore does not necessarily mean that any noncompliance has occurred.

<sup>&</sup>lt;sup>4</sup> Compliance status for these sources shall be based on a reasonable inquiry using readily available information

I have reviewed this certification in its entirety and, based on information and belief formed after reasonable inquiry, I certify that the statements and information contained in this certification are true, accurate and complete.

Please note that the Colorado Statutes state that any person who knowingly, as defined in § 18-1-501(6), C.R.S., makes any false material statement, representation, or certification in this document is guilty of a misdemeanor and may be punished in accordance with the provisions of § 25-7 122.1, C.R.S.

Printed or Typed Name	Title
Signature	Date Signed

**NOTE:** All compliance certifications shall be submitted to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit.

#### APPENDIX D

#### **Notification Addresses**

#### 1. Air Pollution Control Division

Colorado Department of Public Health and Environment Air Pollution Control Division Operating Permits Unit APCD-SS-B1 4300 Cherry Creek Drive S. Denver, CO 80246-1530

**ATTN: Jim King** 

## 2. United States Environmental Protection Agency

## **Compliance Notifications:**

Office of Enforcement, Compliance and Environmental Justice Mail Code 8ENF-T U.S. Environmental Protection Agency, Region VIII 1595 Wynkoop Street Denver, CO 80202-1129

#### Permit Modifications, Off Permit Changes:

Office of Partnerships and Regulatory Assistance Air and Radiation Programs, 8P-AR U.S. Environmental Protection Agency, Region VIII 1595 Wynkoop Street Denver, CO 80202-1129

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#### APPENDIX E

## **Permit Acronyms**

### Listed Alphabetically:

AIRS -	Aerometric Information Retrieval System
AP-42 -	EPA Document Compiling Air Pollutant Emission Factors
APEN -	Air Pollution Emission Notice (State of Colorado)
APCD -	Air Pollution Control Division (State of Colorado)
ASTM -	American Society for Testing and Materials
BACT -	Best Available Control Technology
BTU -	British Thermal Unit
CAA -	Clean Air Act (CAAA = Clean Air Act Amendments)
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CCR - Colorado Code of Regulations CEM - Continuous Emissions Monitor

CF - Cubic Feet (SCF = Standard Cubic Feet)

CFR - Code of Federal Regulations

CO - Carbon Monoxide

COM - Continuous Opacity Monitor CRS - Colorado Revised Statute

EF - Emission Factor

EPA - Environmental Protection Agency FI - Fuel Input Rate in Lbs/mmBtu

FR - Federal Register

G - Grams Gal - Gallon

GPM - Gallons per Minute HAPs - Hazardous Air Pollutants

HP - Horsepower

HP-HR - Horsepower Hour (G/HP-HR = Grams per Horsepower Hour)

LAER - Lowest Achievable Emission Rate

LBS - Pounds
M - Thousand
MM - Million

MMscf - Million Standard Cubic Feet

MMscfd - Million Standard Cubic Feet per Day

N/A or NA - Not Applicable NOx - Nitrogen Oxides

NESHAP - National Emission Standards for Hazardous Air Pollutants

NSPS - New Source Performance Standards P - Process Weight Rate in Tons/Hr

PE - Particulate Emissions PM - Particulate Matter

PM<sub>10</sub> - Particulate Matter Under 10 Microns

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PSD -	Prevention	of Sign	nificant	Deterioration

PTE - Potential To Emit

RACT - Reasonably Available Control Technology

SCC - Source Classification Code

SCF - Standard Cubic Feet

SIC - Standard Industrial Classification

 $SO_2$  - Sulfur Dioxide TPY - Tons Per Year

TSP - Total Suspended Particulate VOC - Volatile Organic Compounds

## **APPENDIX F**

## **Permit Modifications**

DATE OF REVISION	SECTION NUMBER, CONDITION NUMBER	DESCRIPTION OF REVISION